

from approving, facilitating, or financing performance by a foreign subsidiary or other entity owned or controlled by a United States person of certain reexport, investment, and certain trade transactions that a United States person is prohibited from performing; (6) continue the 1987 prohibition on the importation into the United States of goods and services of Iranian origin; (7) prohibits any transaction by any United States person or within the United States that evades or avoids or attempts to violate any prohibition of the order; and (8) allowed U.S. companies a 30-day period in which to perform trade transactions pursuant to contracts predating the Executive order.

At the time of signing Executive Order 12959, I directed the Secretary of the Treasury to authorize through specific licensing certain transactions, including transactions by United States persons related to the Iran-United States Claims Tribunal in The Hague, established pursuant to the Algiers Accords, and related to other international obligations and United States Government functions, and transactions related to the export of agricultural commodities pursuant to pre-existing contracts consistent with section 5712(c) of title 7, United States Code. I also directed the Secretary of the Treasury in consultation with the Secretary of State, to consider authorizing United States persons through specific licensing to participate in market-based swaps of crude oil from the Caspian Sea area for Iranian crude oil in support of energy projects in Azerbaijan, Kazakhstan, and Turkmenistan.

Executive Order 12959 revoked sections 1 and 2 of Executive Order 12613 of October 29, 1987, and sections 1 and 2 of Executive Order 12957 of March 15, 1995, to the extent they are inconsistent with it. A copy of Executive Order 12959 was transmitted to the Speaker of the House of Representatives and the President of the Senate by letters dated May 6, 1995.

2. On March 8, 1996, I renewed for another year the national emergency with respect to Iran pursuant to IEEPA. This renewal extended the current comprehensive trade embargo against Iran in effect since May 1995. Under these sanctions, virtually all trade with Iran is prohibited except for information and informational materials and certain other limited exceptions.

3. There were no amendments to the Iranian Transactions Regulations, 31 CFR Part 560 (the "ITR") during the reporting period.

4. During the current 6-month period, the Department of the Treasury's Office of Foreign Assets Control (OFAC) made numerous decisions with respect to applications for licenses to engage in transactions under the ITR, and issued 24 licenses. The majority of denials were in response to requests to authorize commercial exports to Iran and the importation of Iranian-origin

goods. The majority of the licenses issued authorized the completion of commodity "string transactions" entered into by United States parties with respect to foreign commodities and having no knowledge or control over the Iranian interest in the contracts; the export and reexport of goods, services, and technology essential to ensure the safety of civil aviation and safe operation of certain commercial passenger aircraft in Iran; licenses relating to Iranian participation in the 1996 Atlanta Olympic and Paralympic Games; the importation of Iranian-origin artwork for public exhibition; and certain humanitarian imports and exports. In light of statutory restrictions applicable to goods and technology involved in the air safety cases, the Department of the Treasury continues to consult and coordinate with the Departments of State and Commerce on these matters, consistent with section 4 of Executive Order 12959.

In consultation with the Board of Governors of the Federal Reserve System and bank regulators in New York and California, OFAC revoked the licenses of all Iranian banking agencies in the United States. State regulators then required them to convert to Representative Office status. There are now no Iranian banks authorized to conduct banking business in the United States. Activities have been restricted to "limited representation," allowing only research and coordination with U.S. holders of affiliate correspondent accounts.

Bank Saderat, Iran's New York Representative Office, was nominated by the Central Bank of Iran to act as its agent for procedures outlined in the "Airbus" settlement at The Hague. Accordingly, Bank Saderat was separately licensed by OFAC for the limited purpose of collecting information for the Central Bank of Iran about U.S. commercial claims against Iranian banks. The information will be forwarded to and cleared by Iranian and State Department officials and used in making independent determinations as to which claims can be paid from a special escrow account established at the Federal Reserve Bank of New York.

The U.S. financial community continues to interdict transactions associated with Iran and to consult with OFAC about their appropriate handling. During this reporting period, OFAC took decisive action to prevent the U.S. clearing of third country dollar travelers checks sold by Iranian banks.

5. The U.S. Customs Service has continued to effect numerous seizures of Iranian-origin merchandise, primarily carpets, for violation of the import prohibitions of the ITR. Various enforcement actions carried over from previous reporting periods are continuing and new reports of violations are being aggressively pursued. Since March 11, 1996, OFAC has collected two civil penalties totaling \$6,000. The violations underlying these collections involve

unlicensed exports to Iran. Civil penalty action is pending against 12 U.S. companies and financial institutions for violations of the Regulations.

6. The expenses incurred by the Federal Government in the 6-month period from March 15 through September 14, 1996, that are directly attributable to the exercise of powers and authorities conferred by the declaration of a national emergency with respect to Iran are approximately \$850,000, most of which represents wage and salary costs for Federal personnel. Personnel costs were largely centered in the Department of the Treasury (particularly in the Office of Foreign Assets Control, the U.S. Customs Service, the Office of the Under Secretary for Enforcement, and the Office of the General Counsel), the Department of State (particularly the Bureau of Economic and Business Affairs, the Bureau of Near Eastern Affairs, the Bureau of Political-Military Affairs, and the Office of the Legal Adviser), and the Department of Commerce (the Bureau of Export Administration and the General Counsels Office).

7. The situation reviewed above continues to involve important diplomatic, financial, and legal interests of the United States and its nationals and presents an extraordinary and unusual threat to the national security, foreign policy, and economy of the United States. The declaration of the national emergency with respect to Iran contained in Executive Order 12957 and the comprehensive economic sanctions imposed by Executive Order 12959 underscore the United States Government opposition to the actions and policies of the Government of Iran, particularly its support of international terrorism and its effort to acquire weapons of mass destruction and the means to deliver them. The Iranian Transactions Regulations issued pursuant to Executive Orders 12957 and 12959 continue to advance important objectives in promoting the nonproliferation and antiterrorism policies of the United States. I will exercise the powers at my disposal to deal with these problems and will report periodically to the Congress on significant developments.

WILLIAM J. CLINTON.

THE WHITE HOUSE, September 13, 1996.

ENROLLED BILL PRESENTED

The Secretary of the Senate reported that on September 13, 1996, he had presented to the President of the United States, the following enrolled bill:

S. 1669.—An act to name the Department of Veterans Affairs medical center in Jackson, Mississippi, as the "G.V. (Sonny) Montgomery Department of Veterans Affairs Medical Center."

EXECUTIVE AND OTHER COMMUNICATIONS

The following communications were laid before the Senate, together with accompanying papers, reports, and documents, which were referred as indicated:

EC-4076. A communication from the Administrator of the National Aeronautics and Space Administration, transmitting, pursuant to law, a report regarding the NASA Industrial Plant (NIP) at Downey, California; to the Committee on Commerce, Science, and Transportation.

EC-4077. A communication from the Secretary of Defense, transmitting, a notice of retirement; to the Committee on Armed Services.

EC-4078. A communication from the Manager of the Federal Crop Insurance Corporation, Farm Service Agency in the Department of Agriculture, transmitting, pursuant to law, four rules including one entitled "Catastrophic Risk Protection Endorsement; Final Rule," (RIN0563-AB09, 0563-AB56, 0563-AB11) received on September 12, 1996; to the Committee on Agriculture, Nutrition, and Forestry.

EC-4079. A communication from the Director of the Office of Congressional Affairs, U.S. Nuclear Regulatory Commission, transmitting, pursuant to law, a rule regarding advanced control room designs and advanced human interfaces (received on September 12, 1996); to the Committee on Environment and Public Works.

EC-4080. A communication from the Director of the Office of Regulatory Management and Information, U.S. Environmental Protection Agency, transmitting, pursuant to law, five rules including one entitled "Approval and Promulgation of Implementation Plans; Washington," (FRL5603-7, 5609-3, 5601-5, 5606-4, 5607-2) received on September 12, 1996; to the Committee on Environment and Public Works.

EC-4081. A communication from the Administrator of the Agriculture Marketing Service, Department of Agriculture, transmitting, pursuant to law, a rule entitled "United States Standards for Grades of Frozen Oakra (Final Rule)" (FV-95-328) received on September 12, 1996; to the Committee on Agriculture, Nutrition, and Forestry.

EC-4082. A communication from the Administrator of the Agriculture Marketing Service, Department of Agriculture, transmitting, pursuant to law, a rule entitled "United States Standards for Grades of Frozen Field Peas and Frozen Black-Eye Peas (Final Rule)" (FV-95-329) received on September 12, 1996; to the Committee on Agriculture, Nutrition, and Forestry.

EC-4083. A communication from the President and Chairman of the Export-Import Bank, transmitting, pursuant to law, a report regarding tied aid credits; to the committee on Banking, Housing, and Urban Affairs.

EC-4084. A communication from the Chairman of the Surface Transportation Board, transmitting, pursuant to law, a report regarding a rule entitled "Rail General Exemption Authority—Exemption of Ferrous Recyclables," (received on September 12, 1996); to the Committee on Commerce, Science, and Transportation.

EC-4085. A communication from the General Counsel of the Department of Transportation, transmitting, pursuant to law, a report regarding eight rules including a rule entitled "Amendment to Class E Airspace; Lebanon, NH," (RIN2120-AA66, 2120-AA64, 2120-A64) received on September 12, 1996; to the Committee on Commerce, Science, and Transportation.

EC-4086. A communication from the Chief of the Regulations Unit, Internal Revenue Service, Department of the Treasury, transmitting, pursuant to law, the report of Notice 96-48 (received on September 12, 1996); to the Committee on Finance.

EC-4087. A communication from the Chief of the Regulations Unit, Internal Revenue Service, Department of the Treasury, trans-

mitting, pursuant to law, the report of Notice 96-46 (received on September 12, 1996); to the Committee on Finance.

EC-4088. A communication from the Chief of the Regulations Unit, Internal Revenue Service, Department of the Treasury, transmitting, pursuant to law, a report with respect to Notice 96-47 (received on September 12, 1996); to the Committee on Finance.

EC-4089. A communication from the Assistant Attorney General of the Antitrust Division, transmitting, pursuant to law, a rule entitled "Removal of 28 C.F.R. Part 25—Recommendations to the President on Civil Aeronautics Board Decisions," (RIN 1105-AA41) received on September 12, 1996; to the Committee on the Judiciary.

EC-4090. A communication from the Secretary of the Securities and Exchange Commission, transmitting, pursuant to law a report regarding a rule regarding distribution of shares by a registered Open-End Management Investment Company, (RIN 3235-AG59) received on September 12, 1996; to the Committee on Banking, Housing, and Urban Affairs.

EC-4091. A communication from the Director of Regulations Policy in Management Staff, Office of Policy, Food and Drug Administration, Department of Health & Human Services, transmitting, pursuant to law, a rule with respect to current good manufacturing practices for blood and blood components (received on September 12, 1996); to the Committee on Labor and Human Resources.

EC-4092. A communication from the Secretary of Veterans Affairs, transmitting, a draft of proposed legislation "Department of Veterans Affairs Employment Reduction Assistance Act of 1996;" to the Committee on Veterans' Affairs.

REPORTS OF COMMITTEES

The following reports of committees were submitted:

By Mr. MURKOWSKI, from the Committee on Energy and Natural Resources, with an amendment in the nature of a substitute:

H.R. 655. A bill to authorize the hydrogen research, development, and demonstration programs of the Department of Energy, and for other purposes.

By Mr. MURKOWSKI, from the Committee on Energy and Natural Resources, without amendment:

H.R. 1786. A bill to regulate fishing in certain waters of Alaska.

H.R. 3198. A bill to reauthorize and amend the National Geologic Mapping Act of 1992, and for other purposes.

By Mr. MURKOWSKI, from the Committee on Energy and Natural Resources, with an amendment in the nature of a substitute:

S. 1010. A bill to amend the "unit of general local government" definition for Federal payments in lieu of taxes to include unorganized boroughs in Alaska and for other purposes.

By Mr. MURKOWSKI, from the Committee on Energy and Natural Resources, with an amendment in the nature of a substitute and an amendment to the title:

S. 1719. A bill to require the Secretary of the Interior to offer to sell to certain public agencies the indebtedness representing the remaining repayment balance of certain Bureau of Reclamation projects in Texas, and for other purposes.

By Mr. MURKOWSKI, from the Committee on Energy and Natural Resources, with an amendment in the nature of a substitute:

S. 1804. A bill to make technical and other changes to the laws dealing with the Territories and Freely Associated States of the United States.

By Mr. MURKOWSKI, from the Committee on Energy and Natural Resources, with an amendment:

S. 1889. A bill to authorize the exchange of certain lands conveyed to the Kenai Native Association pursuant to the Alaska Native Claims Settlement Act, to make adjustments to the National Wilderness System, and for other purposes.

By Mr. MURKOWSKI, from the Committee on Energy and Natural Resources, with amendments:

S. 2033. A bill to repeal requirements for unnecessary or obsolete reports from the Department of Energy, and for other purposes.

INTRODUCTION OF BILLS AND JOINT RESOLUTIONS

The following bills and joint resolutions were introduced, read the first and second time by unanimous consent, and referred as indicated:

By Mr. GRAMS:

S. 2072. A bill to amend the Internal Revenue Code of 1986 to eliminate the requirement that States pay unemployment compensation on the basis of services performed by election workers; to the Committee on Finance.

By Mr. NICKLES:

S. 2073. A bill to require the District of Columbia to comply with the 5-year time limit for welfare recipients, to prohibit any future waiver of such limit, and for other purposes; read the first time.

By Mr. THURMOND:

S. 2074. A bill to repeal the Federal estate and gift taxes and the tax on generation-skipping transfers; to the Committee on Finance.

SUBMISSION OF CONCURRENT AND SENATE RESOLUTIONS

The following concurrent resolutions and Senate resolutions were read, and referred (or acted upon), as indicated:

By Mr. BROWN:

S. Res. 291. A resolution to designate November 18, 1996, as "American Free Enterprise Day"; to the Committee on the Judiciary.

By Mr. PRESSLER (for himself and Mr. GRAHAM):

S. Res. 292. A resolution designating the second Sunday in October of 1996 as "National Children's Day," and for other purposes; to the Committee on the Judiciary.

STATEMENTS ON INTRODUCED BILLS AND JOINT RESOLUTIONS

By Mr. GRAMS:

S. 2072. A bill to amend the Internal Revenue Code of 1986 to eliminate the requirement that States pay unemployment compensation on the basis of services performed by election workers; to the Committee on Finance.

THE ELECTION WORKERS UNEMPLOYMENT REFORM ACT

• Mr. GRAMS. Mr. President, I offer legislation that would remove a costly and unnecessary burden imposed by Washington upon our State and local governments.

Current Federal law requires States and counties to pay unemployment tax and benefits for people who work as election officials—even if they work as few as two days a year.